



**EUROPEAN
CLIMATE
PACT**

ABC OF EU CLIMATE POLICY

WHY IT MATTERS AND HOW IT WORKS

Tuesday 17 February 2026

12:30 – 14:00 CEST

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INTRODUCTION OF SPEAKERS



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EU CLIMATE POLICY

WHY IT MATTERS AND HOW IT WORKS

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Agenda

- 1. Why is climate policy needed?**
- 2. How does EU climate policy work?**
- 3. From ambition to policies**
- 4. What does this mean on the ground?**
- 5. Taking action: how to get involved?**



1. Why is climate policy needed?



Without action on climate change...

... many climate risks in Europe could escalate to critical or catastrophic levels by the end of the century, leading to hundreds of thousands of heat-related deaths and annual coastal flood losses exceeding €1 trillion.

Heat & drought

Over 181,000 deaths were linked to heat in Europe across the summers of 2022–2024.

Water scarcity

About 30% of EU territory and 33% of the population are affected by water scarcity each year.

Economics

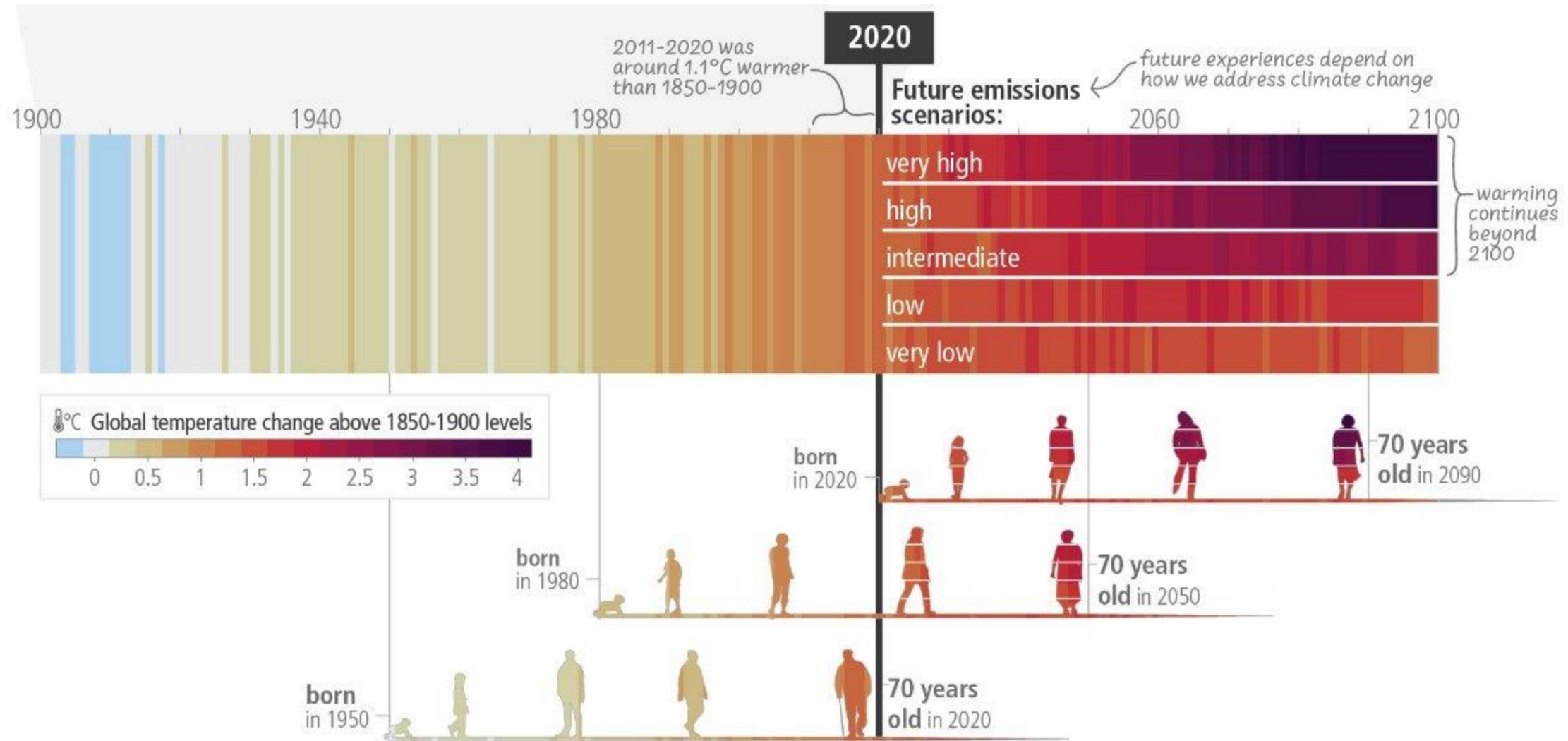
Weather and climate-related extremes caused economic losses of assets estimated at EUR 822 billion during 1980 - 2024 in the European Union, with over EUR 208 billion (25%) between 2021 and 2024.

Wildfires

2025 marked one of Europe's worst wildfire seasons on record, with over 1 million hectares burned in the EU.



Policies need to get ahead of climate impacts

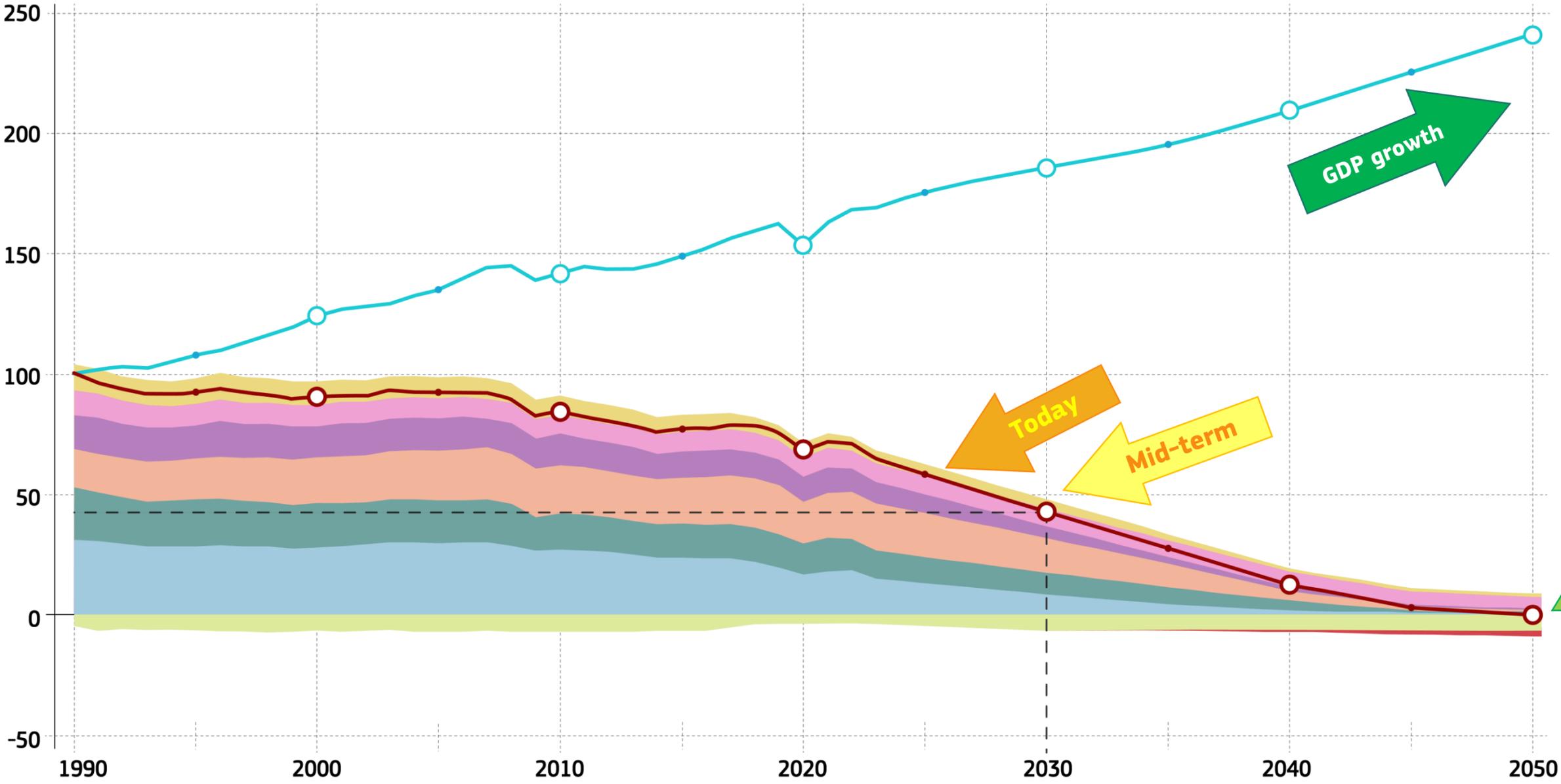


Impact across generations of observed & projected changes in global surface temperature

Source: IPCC AR6 Synthesis Report



The EU is progressing on a pathway to prosperity, climate neutrality and resilience



+71% GDP

-37% GHG

Balance

- Energy supply
- Industry
- Transport
- Buildings
- Agriculture
- Non-CO₂ in non Land-related sectors
- Land use and forests
- Industrial removals
- GDP
- Net GHG emissions



Source: GHG emissions : GHG inventory for 1990-2023, 2040 Impact Assessment (scenario S2) projections for 2030-2050, linear interpolated estimates for 2024-2030. GDP: Eurostat for 1990-2024 and projections thereafter.

Aligning climate policy with today's challenges

Climate action as an agenda that helps

- **Modernise** our economy
- Secure **competitiveness** in the global marketplace
- Build **energy independence** and **strategic autonomy**
- Prepare society and the economy for **uncertainties and threats**
- Improve socio-economic **resilience**
- Enhance **stability** and predictability



Key climate deliverables for the European Commission (2024-2029 mandate)

- Implement the framework to **reduce emissions by 55% by 2030**
- A 90% emission reduction **target for 2040**
- A **Competitiveness** Compass
- A **Clean Industrial Deal**
- A European **Climate Adaptation** Plan
- The EU **Preparedness** Union Strategy
- A Vision for **Agriculture and Food**
- The "Omnibus" packages (**simplification**)
- A new European **Democracy** Shield



The College of Commissioners



2. How does EU climate policy work?



The four roles of the European Commission

1. **Right of initiative**

2. **Policy
and budget
implementation**

3. **Guardian
of the Treaties**

4. **Represents
the EU
internationally**



The EU and its Member States

Exactly who makes the laws?

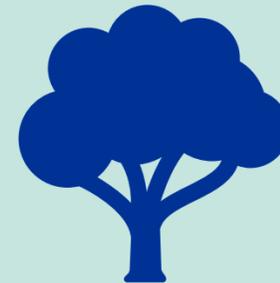
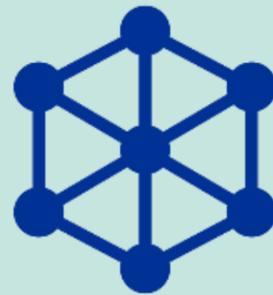
EXCLUSIVE COMPETENCE (EU)

e.g. trade, competition



SHARED COMPETENCE (EU and Member States)

e.g. single market, environment



SUPPORTING (Member States with support of EU)

e.g. defence/civil protection, education



DIVISION OF COMPETENCES



From idea to legislation: the European Climate Law



Agenda setting

- Scientific evidence (IPCC, JRC)
- Paris Agreement commitments
- Commission communication on the European Green Deal priority: climate neutrality by 2050 and 2030 target
- European Council endorsement

Commission proposal

- Proposal for a binding EU Climate Law
- Adoption by the College of Commissioners (2020)

Impact assessment

- Assessment of pathways to climate neutrality
- Analysis of economic, social and environmental impacts

Co-decision

- Ordinary Legislative Procedure
- European Parliament & Council negotiations → agreement (2021)

Public consultation

- Open public consultation (“Have Your Say”)
- Input from Member States, industry, civil society

Implementation & review

- Monitoring via National Energy and Climate Plans (NECPs) and regular reviews
- Legally binding 2050 climate-neutrality target



3. From ambition to policies



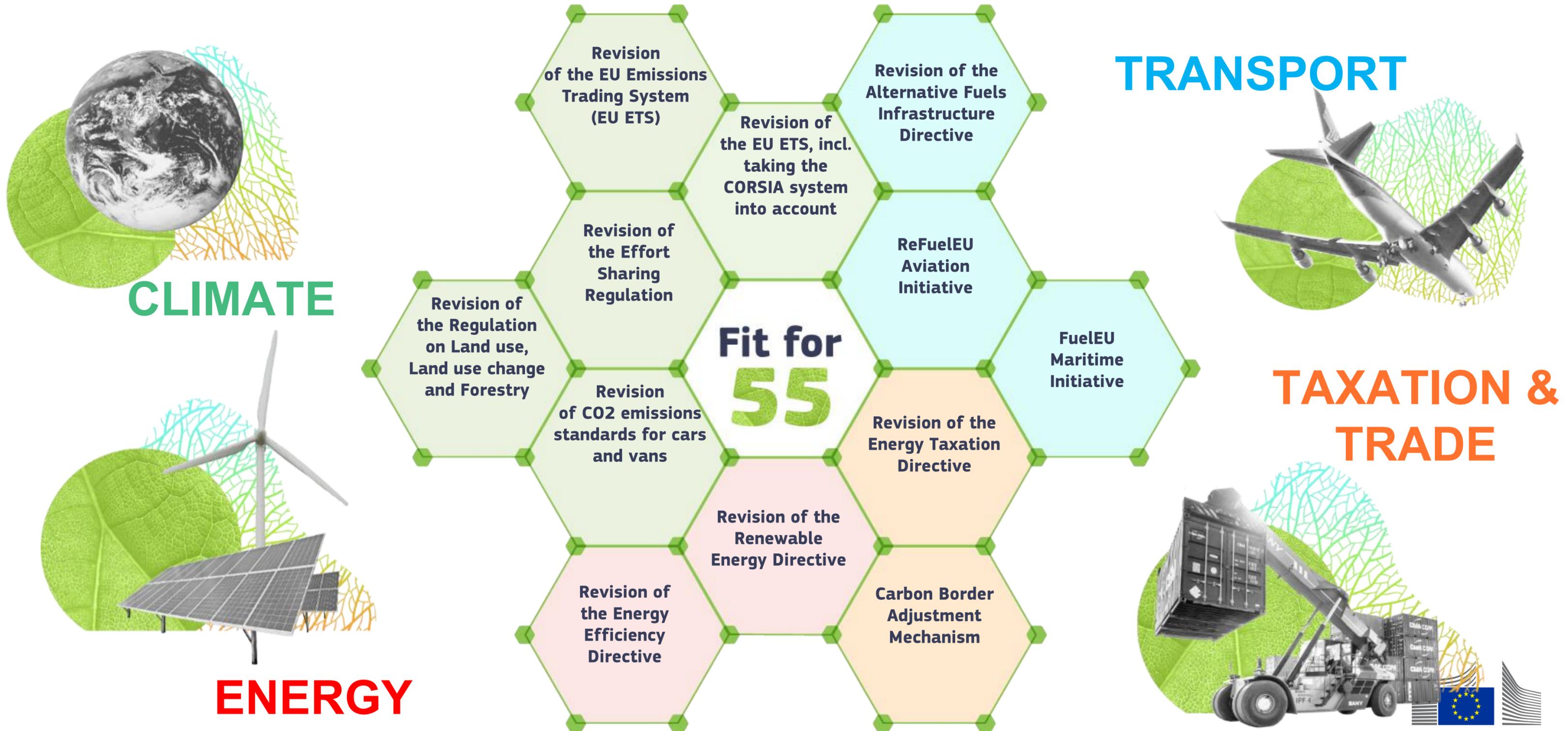
What is the EU doing to achieve climate neutrality?

The **European Climate Law** sets binding targets for the EU to **reduce net GHG emissions by at least 55% by 2030** compared to 1990 levels and reach **net zero emissions by 2050**.

The EU has achieved steady decreases in emissions since 1990, reaching **-37% by 2024**.



Towards 2030: A package of policies



Multiple policy tools

Pricing

'Polluter pays' principle and encouraging cost-efficient emission cuts

EU Emissions Trading System

Extending emissions trading to maritime, road transport, buildings

Energy taxation

Carbon Border Adjustment Mechanism

Targets

Targets to guide national policies and measures in Member States

Effort Sharing Regulation

Land use, land use change and forestry

Renewable energy

Rules

Rules and standards to drive the transition

CO₂ standards for cars and vans

Infrastructure for alternative fuels

More sustainable aviation fuels

Cleaner maritime fuels

Support measures

To promote **innovation**, build **solidarity** and mitigate **impacts for the vulnerable**, e.g.

Innovation Fund, Modernisation Fund, Social Climate Fund



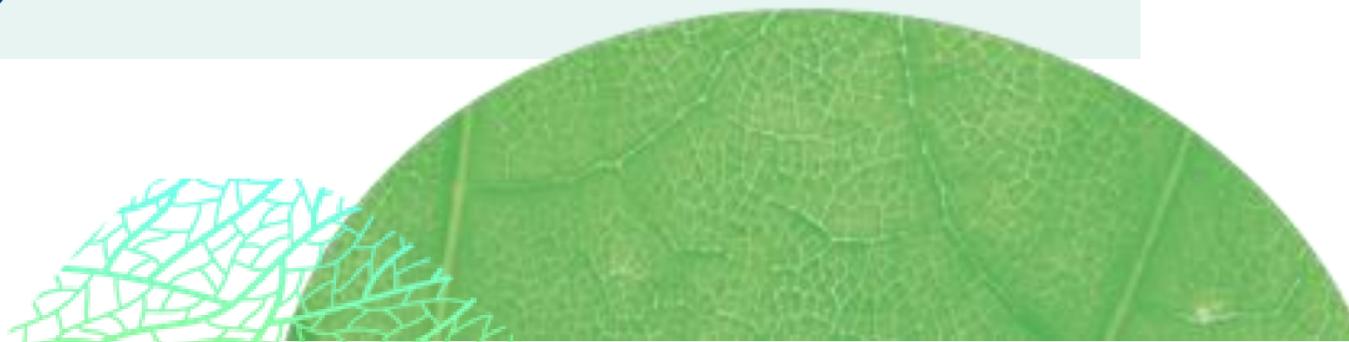
Emission Trading System

- The EU Emissions Trading System (EU ETS) is the EU's carbon market and its main tool to reduce greenhouse gas emissions.
- It operates on a “cap-and-trade” principle:
 - A declining cap limits total emissions.
 - Companies must hold allowances for each ton of CO₂ emitted.
 - Allowances can be traded on the market.
 - Covers power & heat generation, energy-intensive industry, aviation and maritime transport.
 - Accounts for ~40% of EU greenhouse gas emissions.
 - From 2013 to late-2025, EU ETS auctions have raised over €245 billion in revenue.

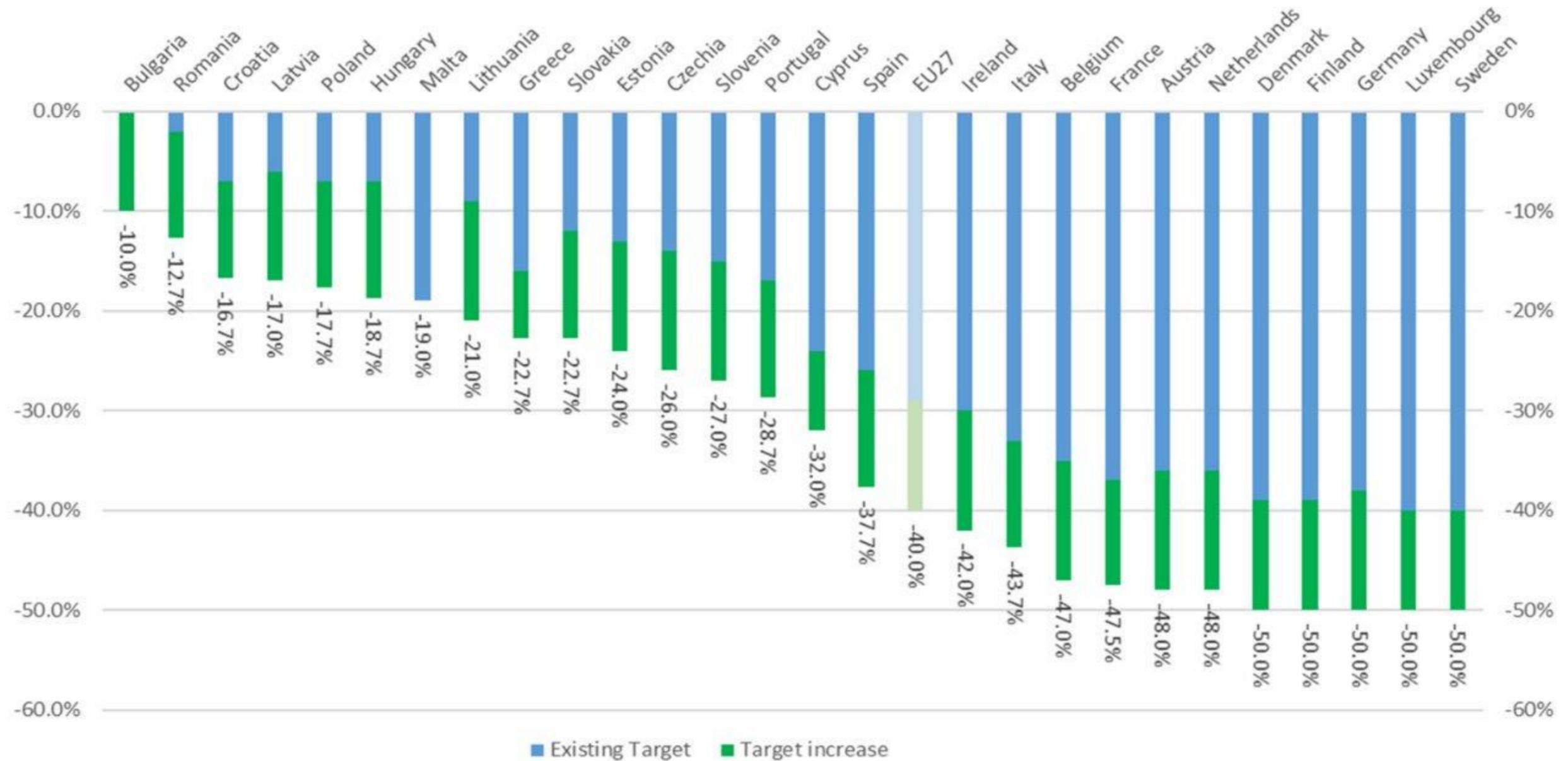


EU funding for climate & environment

- **Innovation Fund** 100% funded by the EU ETS
- **Modernisation Fund** 100% funded by the EU ETS
- **EU Emissions Trading System** revenues
- **Social Climate Fund** 100% funded by the EU ETS
- Mainstreaming climate action in **EU budget**
(Multiannual Financial Framework)
- **Recovery and Resilience Facility**
- **LIFE** programme



Working with Member States: National targets (Effort Sharing Regulation)



Increased EU's 2030 ambition & Member States' GHG reduction targets as agreed/adopted in 2023



Working with Member States: National Energy and Climate Plans

The National Energy and Climate Plans outline how the EU countries intend to address:

- Decarbonisation
- Energy efficiency
- Energy security
- Internal energy market
- Research and innovation
- Competitiveness



Implementation of the existing legislation

Member States now need to integrate 'Fit for 55' policies into their national policy and law, such as:

- Achieving a 42.5% share in renewables and an 11.7% improvement in energy efficiency by 2030
- The expansion of ETS (carbon pricing) to buildings, road transport (ETS2) and the revenues will be used to support vulnerable households (SCF)
- Ensuring that by 2035, 90% of all new cars and vans are zero-emission
- Updating the NECPs, aligning with new targets and set out policies and investments



4. What does this mean on the ground?



What does EU climate policy mean in daily life?

Energy

- Home renovation and energy efficiency
- Cleaner heating and cooling systems
- More stable energy costs in the long term

Mobility

- Better public transport and rail connections
- Zero-emission vehicles and cleaner urban air
- Safer, more liveable cities

Jobs & local economy

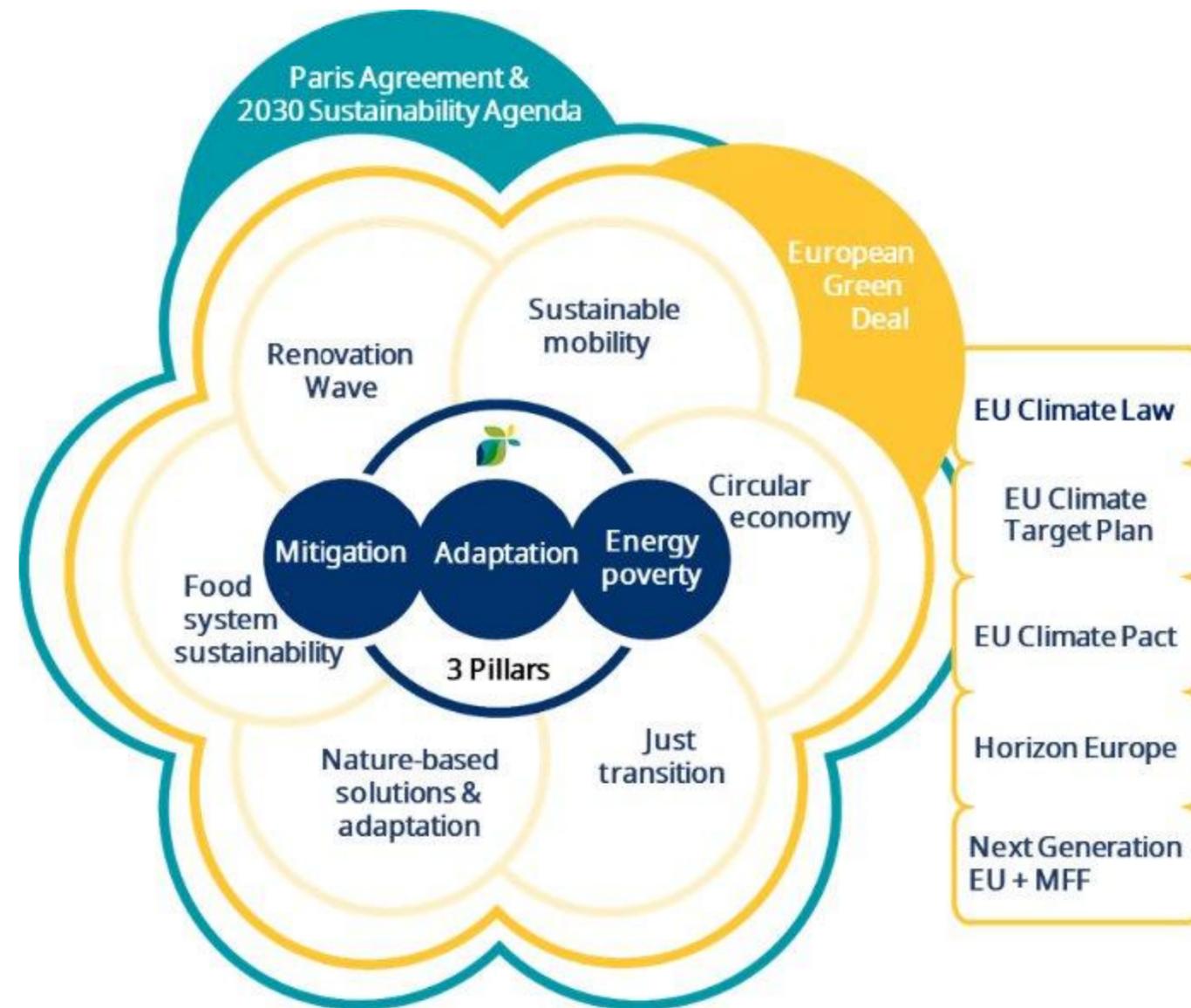
- New jobs in renovation, renewables and clean tech
- Reskilling and upskilling opportunities
- Local innovation and investment

Cities and local authorities play an important role in the implementation



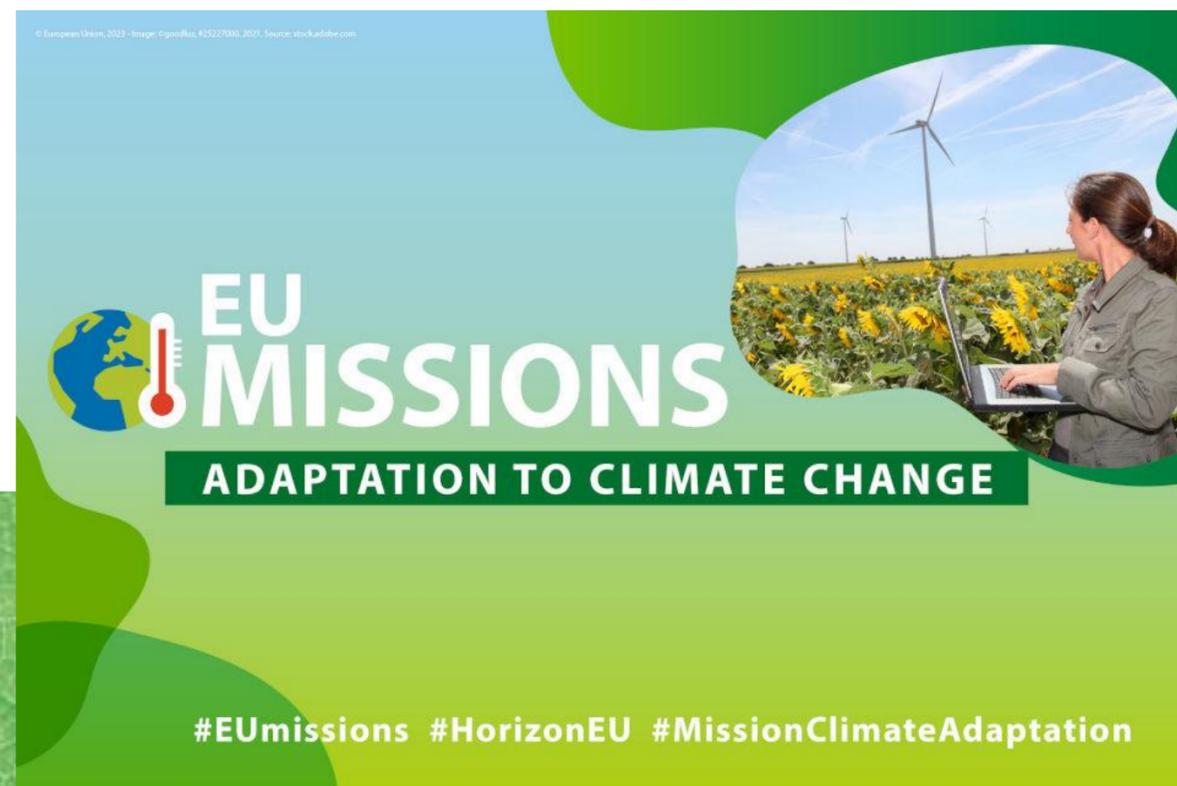
Connecting local actions with European initiatives

The Covenant of Mayors for Climate & Energy is an initiative that brings together thousands of local governments that want to secure a better future for their citizens.



EU Mission: Adaptation to climate change

The EU Mission on Adaptation to Climate Change empowers European regions and local authorities to achieve climate resilience.



Over 300 regions and local authorities are engaged in the Mission to:

- understand current and future **climate risks**
- develop **pathways for preparedness and adaptation**
- implement **innovative solutions** to build long-term resilience on the ground

More info: <https://mission-adaptation-portal.ec.europa.eu/>



EU Mission: Climate neutral & smart cities

Cities play a pivotal role in achieving climate neutrality by 2050. They consume over 65% of the world's energy and account for more than 70% of global CO2 emissions.

Together with local, regional and national authorities, citizens, businesses and investors, the Mission aims to:

1. Deliver 100 climate-neutral and smart cities by 2030
2. Ensure that these cities act as experimentation and innovation hubs to enable all European cities to follow suit by 2050



5. Taking action: How to get involved?



Why participation matters for better policy



Better evidence

Citizens provide local knowledge, lived experience and early signals.



Higher legitimacy

Inclusive processes strengthen trust and democratic ownership.



Stronger implementation

Policies co-created with citizens gain acceptance and impact.



How can citizens and organisations engage?

Have your say

Open public consultations

- Share views on upcoming EU initiatives and legislation
- Input feeds directly into policy preparation

Check out the ongoing [Open Public Consultation](#) on the new European climate resilience framework

Co-create

Structured dialogue

- Targeted dialogues, events and stakeholder formats (e.g. youth dialogues, implementation dialogues, stakeholder meetings...)
- Direct exchange with policymakers

Act locally

In your country, city, community

- Find out about public consultations and other opportunities by national authorities in your country
- Contribute to local plans and action in your town or neighbourhood



As a collective force for change, the European Climate Pact unites individuals and organisations with a common mission: forging a clean, modern and resilient Europe. In 2025, our growing community turned commitment into action, driving collaboration and delivering tangible results.

Explore our achievements

1

A growing grassroots movement

The European Climate Pact is powered by a vibrant network of volunteers committed to local action, supported by the EU:

1,014
Ambassadors

Supported by 27
Country Coordinators
across all EU Member
States

45
Partner
organisations & **472**
Friends
of the Pact



90 community gatherings to bring people together for more climate action



9 workshops and webinars to help break down EU climate policy

2

Acting on the ground across Europe



357 events with over 23,439 participants

222 satellite events organised by individuals and organisations

1 photo competition exhibition at the heart of Brussels' EU quarter

1 annual flagship event in Brussels co-designed by community members

6 Pact Going Local Talks during the #EURegionsWeek

10 community-led actions in 10 countries honouring victims of climate crises and advocating for compassionate climate action



Engage with the European Climate Pact

The European Climate Pact encourages citizens to **take climate action** and actively **involve their communities** in the transition.

From organising awareness-raising events to promoting sustainable choices and participating in local climate action, the Climate Pact inspires everyone to take steps towards a sustainable and fair Europe.

Join the **Together in Action** event!

- 24-25 March 2026
- Brussels and online

More info: climate-pact.europa.eu





Make it known

One simple way to engage:
Talk about climate action

81% of EU citizens support the EU's goal of becoming climate neutral by 2050*

- Public debate shapes policy legitimacy
- Informed discussions counter climate disinformation
- Citizens are trusted messengers in their communities
- Conversations create local momentum for action

*Eurobarometer, 2025



Thank you

[Delivering the European Green Deal | European Commission \(europea.eu\)](https://europea.eu)



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FROM THE EU TO THE LOCAL LEVEL

INSIGHTS FROM SWEDEN

Andreas Hagnell

Senior adviser environment and energy, M.Sc.
at the Swedish Association of Local Authorities and Regions (SALAR)

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CASE SWEDEN



How EU climate priorities translate into national/regional policies Concrete examples of implementation and citizen engagement

Background - Favourable conditions

Ambitious national objectives, inspired by Rio, Agenda 21, Agenda 2030, UNFCCC, EU
Political challenge -> More than 2/3 of LRAs have climate objective & plan

Incentives: CO2-tax transferred the energy sector to largely fossil-free,
-38% GHG 1990-2023, 68% renewables, public transport 94% fossil free etc.

Legal: Land-filling ban for household waste, 99% recovered, 50-50 materials-energy

Grants: Voluntary action by LRAs: urban mobility, biogas, N₂O destructors in maternity ward etc.

Strategies: National and regional processes to include LRAs

GOVERNANCE & MANAGEMENT

Viable cities – Climate contract 2030

48 municipalities, >50% of SE population, 6 national agencies



- Governance
- Accounting
- Climate investment plan
- Social justice
- Digitalisation
- Procurement
- Compensation
- Adaptation
- Citizen involvement
- Communication

[Viable Cities - EN](#)

GOVERNANCE & MANAGEMENT

Municipal climate pledges in Västra Götaland – involving all 49 municipalities



Klimat 2030 - EN

- Involve residents
- Work with business
- Carbon budget
- Update energy plan
- Public procurement
- Green bonds
- Transport-efficient society, Parking policy, EV charging plan
- Climate compensation
- Fossil-free vehicles & machines
- Sustainable travel for employees
- Reduce food waste and food climate footprint
- Circular work clothes & furniture
- Energy efficient buildings
- Wooden construction
- Recycling building materials

SUPPORT CITIZENS' TRANSITION

Citizens' Assembly

Participation in environment and climate issues - Gothenburg

- Create conditions for citizen participation
- Democratic process and method
- Representing the population (age, education, residence)
- Result received by officials and politicians
Some proposals in Budget 2025



Learn more: [here](#).

GOVERNANCE & MANAGEMENT

Uppsala Climate Protocol Agreement period IV 2024-2027

Cooperation for mitigation and transformation

40 local actors for climate driven business & operational development

Network for business, public bodies, university & associations wanting to make concrete progress



[Link - EN](#)

Challenges

- Energy
- Transport
- Construction
- Workplace

CASE SWEDEN



Andreas Hagnell, Swedish Association
of Local Authorities and Regions



How EU climate priorities translate into national/regional policies

EU-legislation more challenging since Fit-for-55

- MS contributions for CO₂, 19% energy savings, +13% renewables, LULUCF, ETS etc.
- Indirect for MS policy & action, carrot & stick (as above)
- Direct detailed EU-legislation – permitting (NZIA, CRMA, RED), 38,5% EV:s (CVD), 1,9% energy saving/year (EED), Minimum energy performance of buildings (EPBD)

Conclusion: Both direct and indirect impact.

EU and national priorities matter! – translate into LRA political objectives, public opinion and industry transformation

Detailed EU-legislation not always suitable for all MS.



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BRINGING NATURE BACK INTO THE CITY

Climate Adaptation Policies in the middle-sized city of Reggio Emilia

Carlotta Bonvicini

Deputy Mayor of Reggio Emilia for Climate Policies and Sustainable Mobility

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REGGIO EMILIA ADAPTATION STRATEGY

Il progetto UrbanProof a Reggio Emilia



Analisi del clima locale



Quadro conoscitivo locale



Analisi delle vulnerabilità locali



Studi scientifici di supporto
al progetto



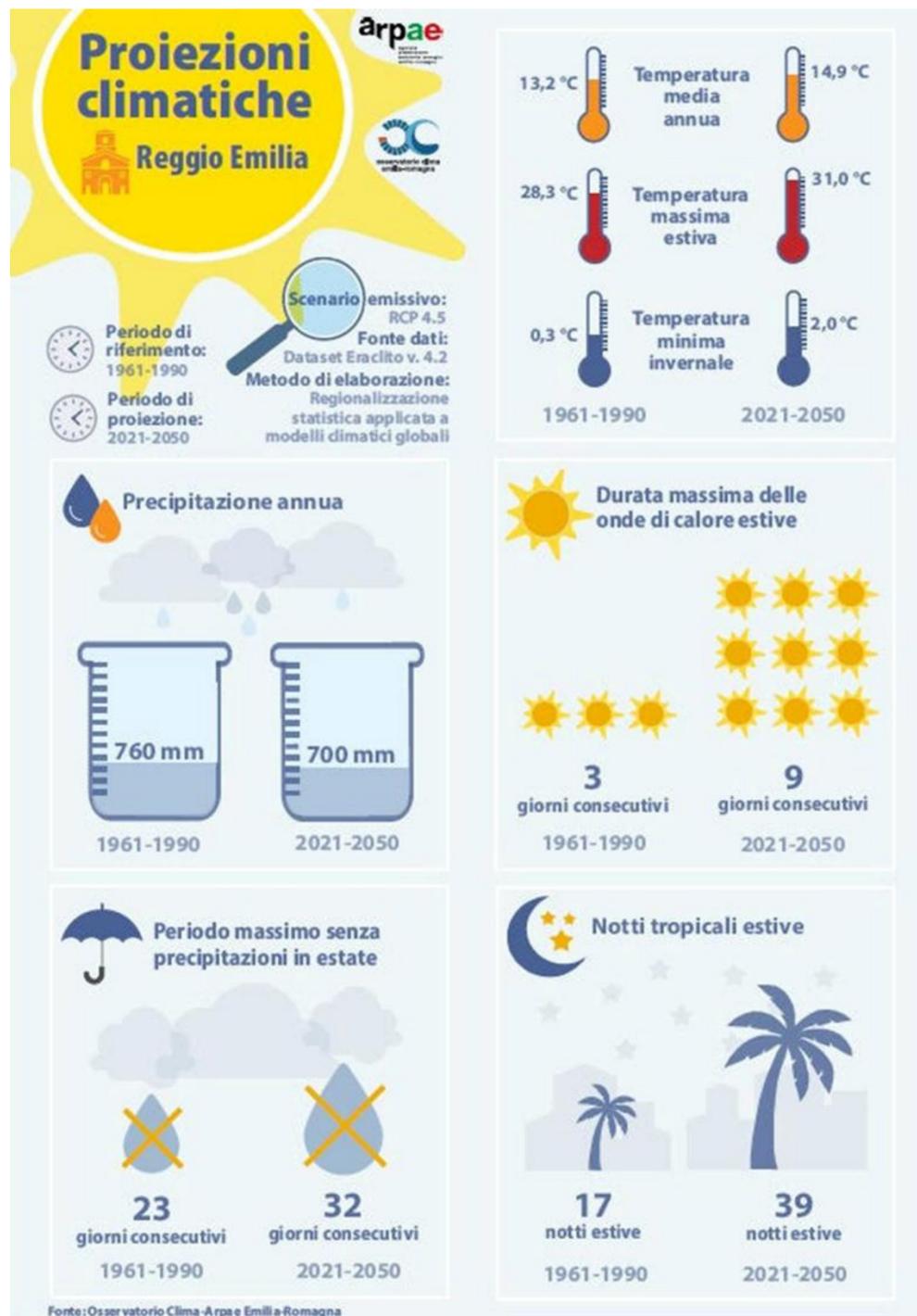
Progetti di adattamento
a livello locale



Strategia locale
di adattamento ai cambiamenti
climatici

To understand how climate is changing in our city, the Municipality of Reggio Emilia produced a document summarizing the results of **two local climate studies conducted between 2015 and 2017** investigating climate variations in Reggio between 1960 and 2014 and its future projections, showing the expected climate evolution up to 2100.

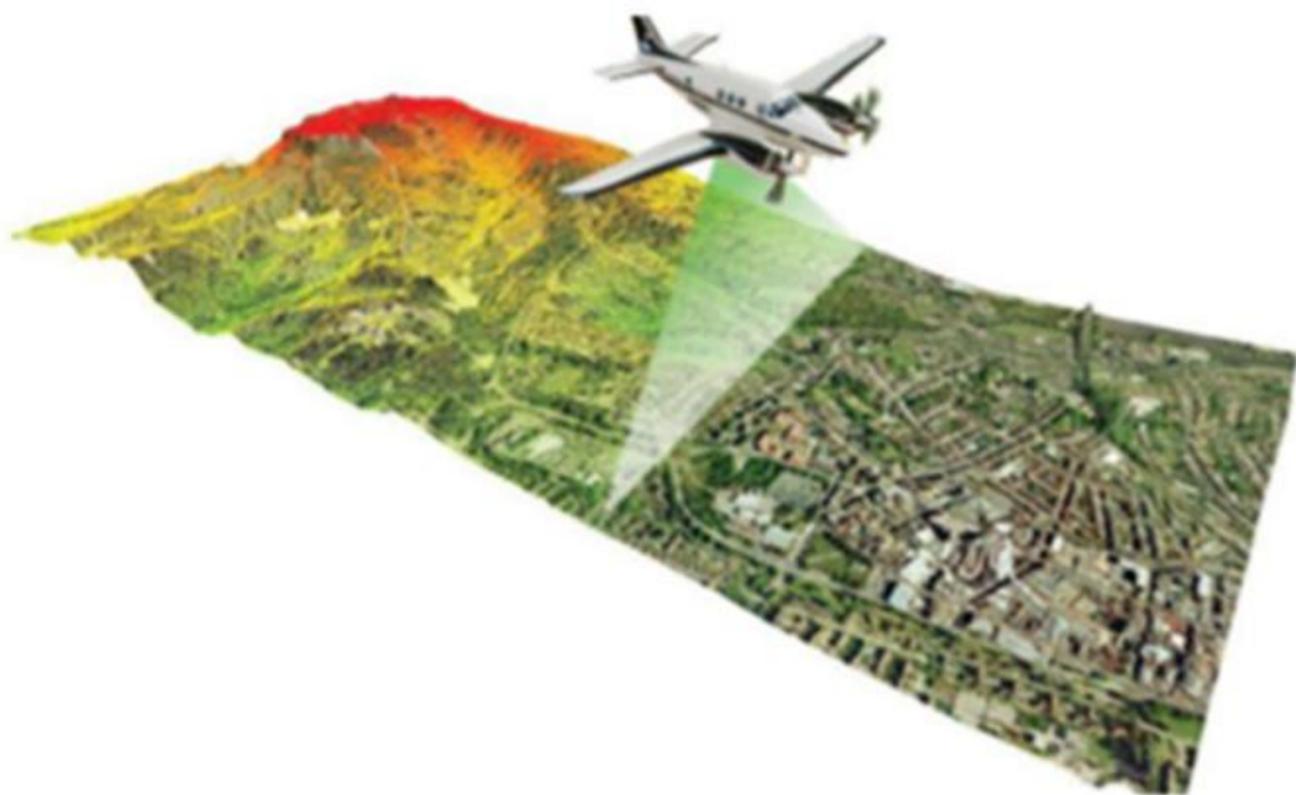
REGGIO EMILIA ADAPTATION STRATEGY



Future climate variability:

- Probable **increase in Tmax and Tmin** under both emission scenarios (from 0,3° to 2° and from 28,3° to 31°);
- Probable **increase in tropical nights** and in the frequency of days exceeding 30°C, 35°C and 40°C (from 17 to 39);
- Probable **reduction in total annual precipitation**, especially toward the end of the century: consecutive days with no rain from 23 to 32, consecutive days of heat waves from 3 to 9).

REGGIO EMILIA ADAPTATION STRATEGY



The study helped us discovering “Local vulnerabilities”

Predisposition of territorial, economic, social, infrastructural and physical systems to suffer damages/losses caused by climate change-related events.

LIDAR FLIGHT ANALYSIS

1. Vegetation, using chlorophyll activity response (NDVI index);
2. Permeable or impermeable surfaces;
3. Sky View Factor (SVF), portion of visible sky from a given observation point;
4. Solar exposure of surfaces (kWh);
5. Height and slope;
6. Flow directions and accumulation areas.

REGGIO EMILIA ADAPTATION STRATEGY

Most urgent issues and impacts



Ondate di calore in area urbana
heat waves in urban areas.

Public health problems (with critical summer ozone pollution and increased electricity demand).



Siccità estiva
e carenza idrica
summer drought and water shortages

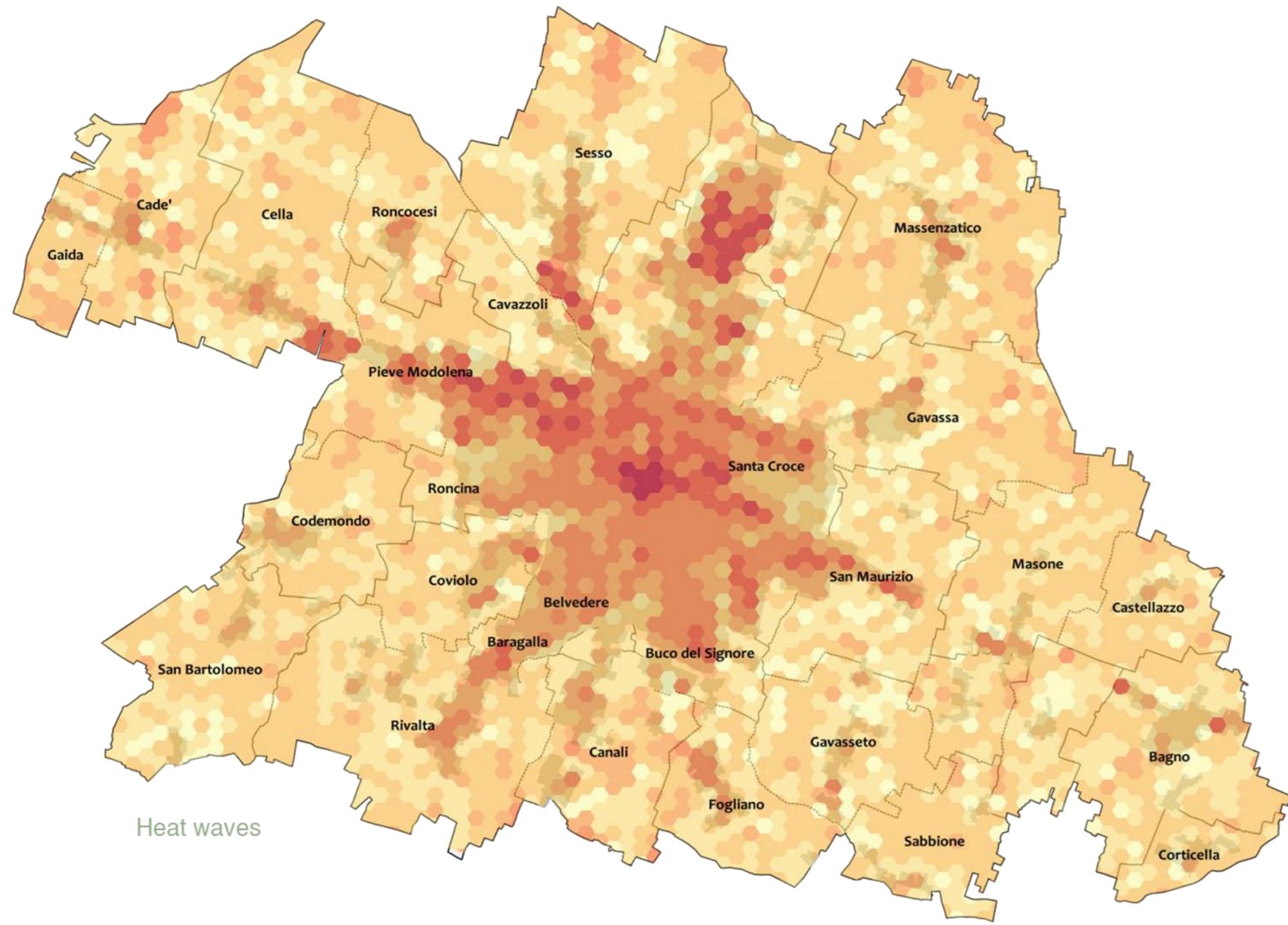
Increased drought and difficulty in securing water supply for irrigation and domestic use.



Eventi estremi di pioggia
e rischio idrogeologico
extreme rain events and hydrogeological risk

Increased risk of flooding and urban inundations.

REGGIO EMILIA ADAPTATION STRATEGY



REGGIO EMILIA CLIMATE-FRIENDLY PARKS



Climate-Friendly Parks are an experimental project implemented by the Municipality of Reggio Emilia as part of the European project LIFE “CITYADAP3”.

Experimental urban forestation interventions according to adaptive criteria in four urban parks to:

- counteract **urban heat islands**
- improve the **usability and livability of green areas** for citizens
- restore a greater degree of **naturalness and biodiversity** in urban parks

Based on this experience, an **adaptive park model** was defined, replicated at the local level and proposed at the European level.

GOALS



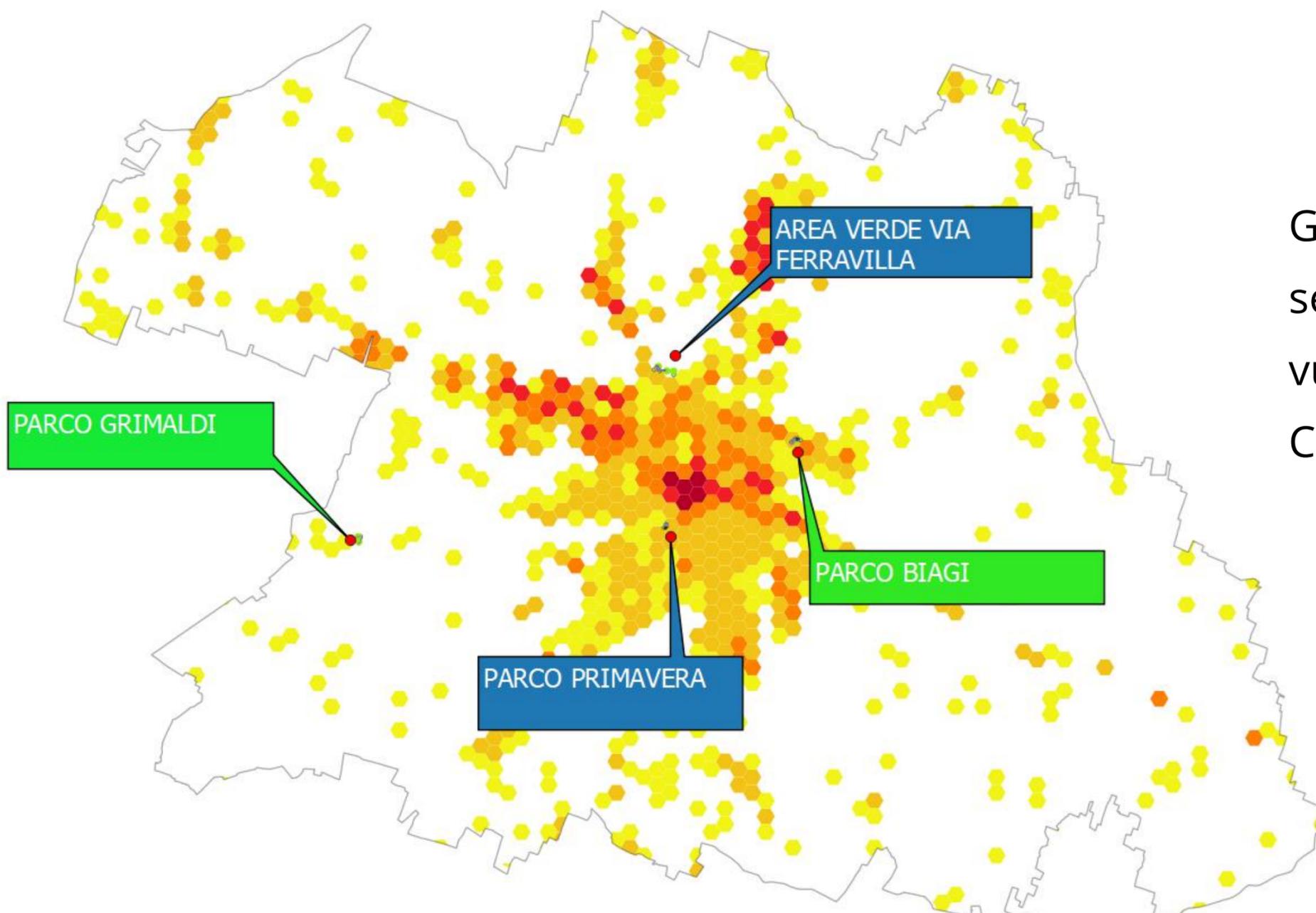
Improve the design and management of parks and green areas in terms of:

- **Adapting to climate change** to combat urban heat islands, one of the main problems we will face.
- Increased **biodiversity in urban areas**, in line with European directives.

The project is consistent with the following local policies:

- **Reggio Emilia's Climate Change Adaptation Strategy** - a dense network of greenery that pervades the entire city.
- **"Natural Urban" strategy** to bring ecological networks back to the center of the city, recognizing that green spaces have not only an environmental, but also an economic and social function.

THE 4 ADAPTIVE PARKS



Good practice tested in **4 city parks**, selected on the basis of their vulnerability to heat waves (Climate Change Adaptation Strategy)

THE DESIGN

Experimentation of landscape-environmental elements for climate adaptation:



- 1 Miyawaki Microforests
- 2 Hedgerows
- 3 Multi-species meadows
- 4 Rows of trees
- 5 Wetland



1

The microforests

Impenetrable structure capable of self-sustaining its own evolution and defending itself from external pathogens without any human intervention

Characteristics:

- 3 plants/m²
- > 30 species
- 200 m² area
- low-maintenance
- rapid growth



ADVANTAGES

READY TO USE

EVEN IN VERY SMALL URBAN AREAS

ECONOMIC BENEFITS
inexpensive young plants reduce management costs

INCREASE BIODIVERSITY



Micro foreste sperimentali

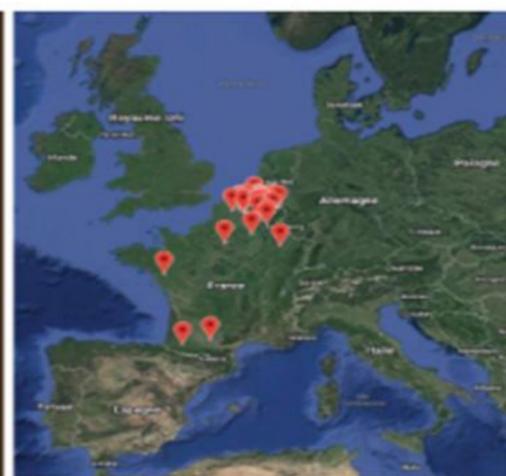


“Metodo Miyawaki” - parole chiave: alta densità, alta varietà di specie autoctone, competizione virtuosa, bassissima manutenzione.



Esperienze in corso a livello mondiale ed Europeo:

- afforestt.com
- boomforest.org
- urban-forest.com
- forestcreators.com



The microforests

The Miyawaki method



2

Hedgerows

A fundamental element from an ecological point of view due to its intrinsic capacity to increase biodiversity, an indispensable "ecological corridor" within highly anthropized environments.

"multi-specific" plant structure

spontaneous non-formal linear trend

irregular plant distances

multi-layered vertical development

coexistence of herbaceous, shrubby and arboreal species

low maintenance requirements

mainly native species



3

Multi-species meadows

Typical element of the economy and landscape linked to the production of Parmigiano Reggiano

Meadows enrichment with seeding and grass clippings

Low maintenance requirements
Limited number of cuts

Cultural and educational value

Lawn in parks not as a monotonous background but as a fundamental ecosystem for soil health and biodiversity



4

The rows of trees

shading of public facilities

species suitable for leaf type,
growth habit and resilience

close planting distance to ensure compact
shading and mitigate the microclimate



5

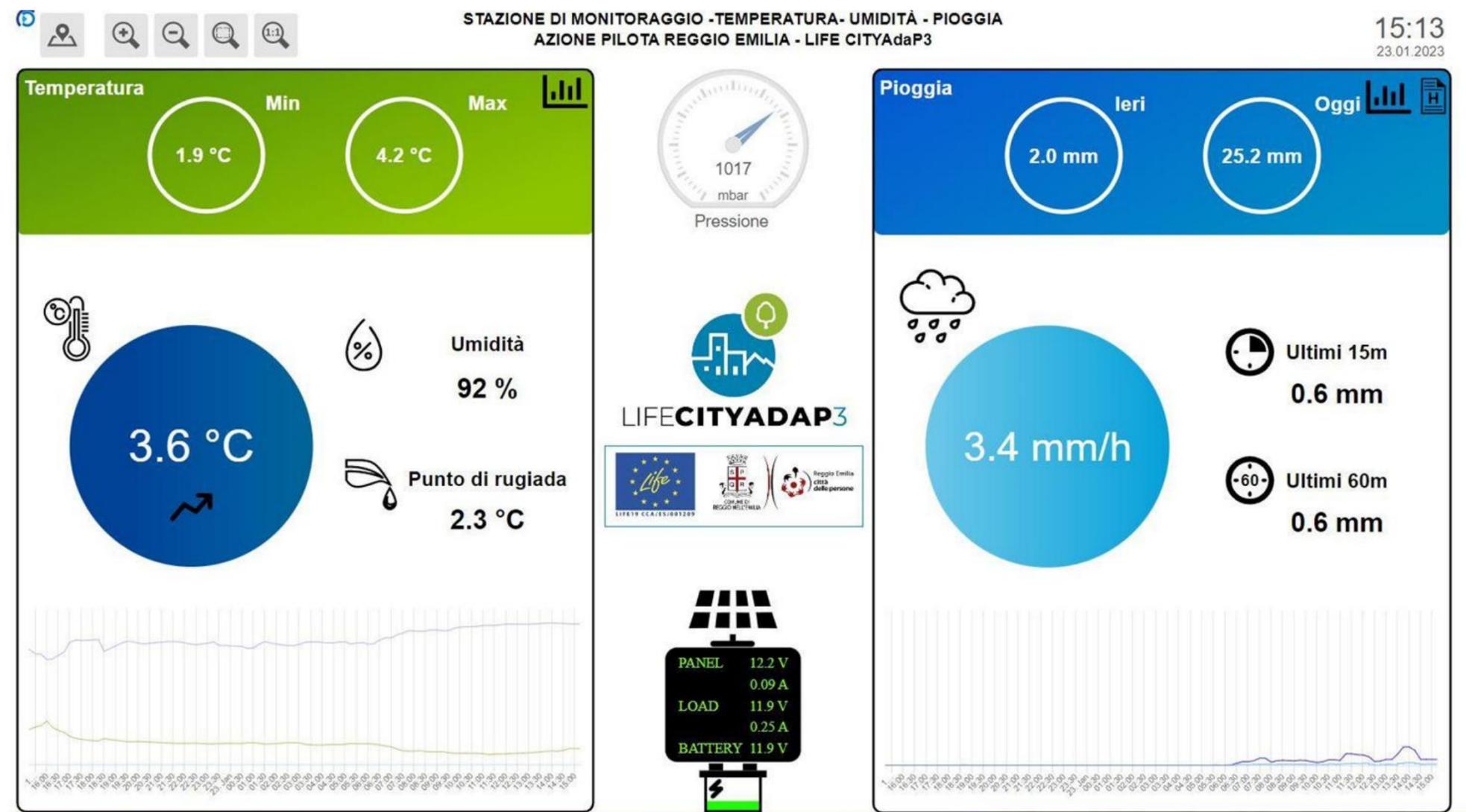
The wetland

- Thermoregulating action of water
- Use of irrigation water
- Moving water to avoid stagnation
- Multiple environments: meadows, banks, wetlands, semi-wetlands
- Different species of hydrophytes, hygrophytes, polyphytic meadows, trees



MONITORING

Real-time monitoring station - humidity, rain - to evaluate the effectiveness of the interventions carried out



TIMELINE



LIFE project launch
September 2020

Creation of climate-friendly parks
2021 and 2022

End of LIFE project
September 2024



2022-2024 Replication
19 microforeste

RESOURCES

Multidisciplinary project

- Synergistic work between the office that deals with **adaptation to climate change** and the office that deals with **public greenery**
- The role of the **communications and participation office** was also important for involving the citizens of the neighborhood
- Scientific support (choice of adaptive species and post-evaluation) from the **University of Modena and Reggio Emilia**

External stakeholders: University, TIL srl, local residents

Integration of funding sources

CityAdaP3 Project financing:

- € 74,000 from the LIFE programme
- € 20.000 co-financed by a local company (TIL srl) as a donation

Additional funding of approximately **€ 50,000 from the Municipality of Reggio Emilia** (wetland, fencing, etc.)

EVIDENCE OF SUCCESS

- Impact on the **quality and liveability of public green spaces** → in the idea of the city of proximity, it is essential to provide neighborhoods with quality green areas
- **Cultural and technical impact** (internal and external to the Municipality) → new idea of public green spaces based on biodiversity: parks as more natural, more beautiful and above all more usable places even in the summer months
- More **economically sustainable model** - less maintenance required from the Municipality
- The **experience has already been replicated** at local and regional level

CHALLENGES AND FUTURE PERSPECTIVES

How can we communicate to citizens that this new model based on increased biodiversity isn't the result of poor design choices and lack of maintenance?

- Investing in citizen participation (training workshops, guided walks, etc.) and signage
- Experimenting with **microforests outside of parks**, combining them with de-sealing interventions in urban areas
- Increase acceptance of the idea of **reduced-mowing lawns** to increase biodiversity
- Involve citizens more in **maintenance and social control**



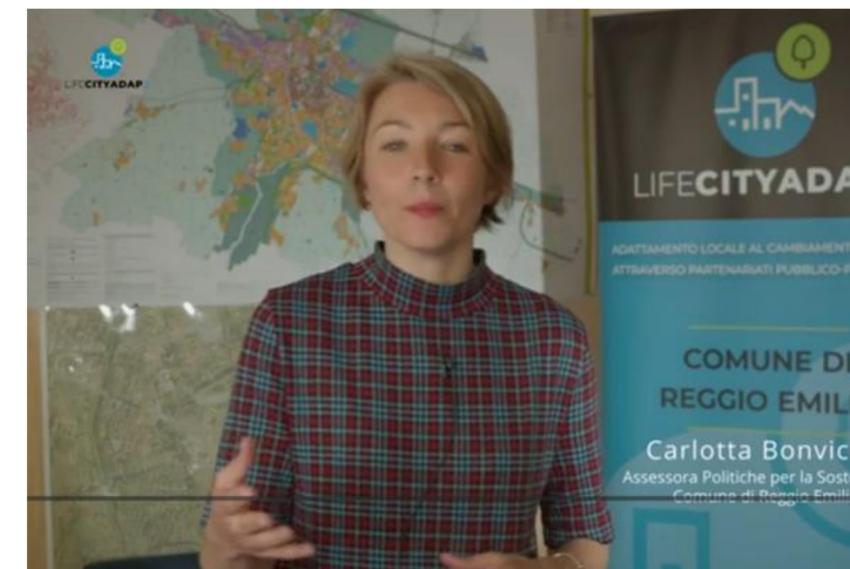
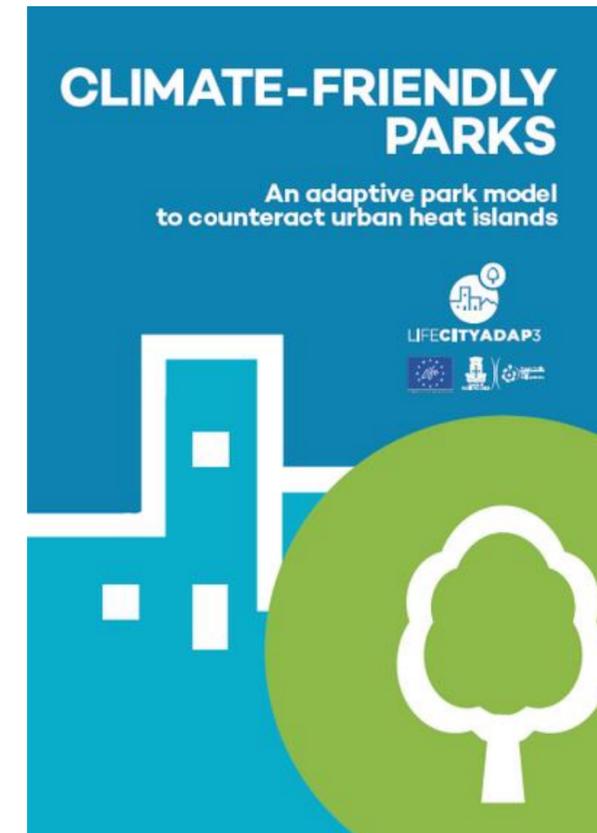
FOR MORE INFORMATION

English and Italian report of the Climate-Friendly Parks model:

<https://www.comune.reggioemilia.it/argomenti/ambiente/progetti/progetto-life-cityadap3/azioni/parchi-a-misura-di-clima>

Video on Reggio Emilia experience:

<https://www.youtube.com/watch?v=REX0w8nP0JA&t=169s>





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Final remarks

CLIMATE PACT ACTIVITIES

Together in Action 2026

 24-25 March (Community Day: 23 March)
 Brussels and online

Join Europe's climate action community and policy-makers to celebrate progress and accelerate climate action across Europe.

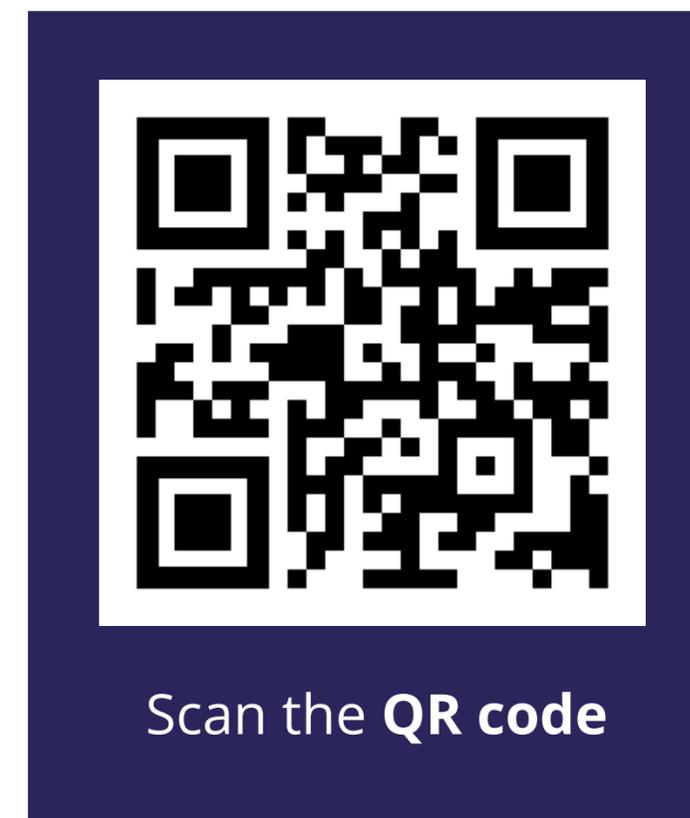
Join 800+ others already registered – places are booking up fast.

 **Public registration is now open**

 [View the agenda](#)

 You can also take part in our EU-wide **Climate Action Days** by organising your own activity.

From workshops, debates and competitions to clean-ups and exhibitions, every initiative counts!



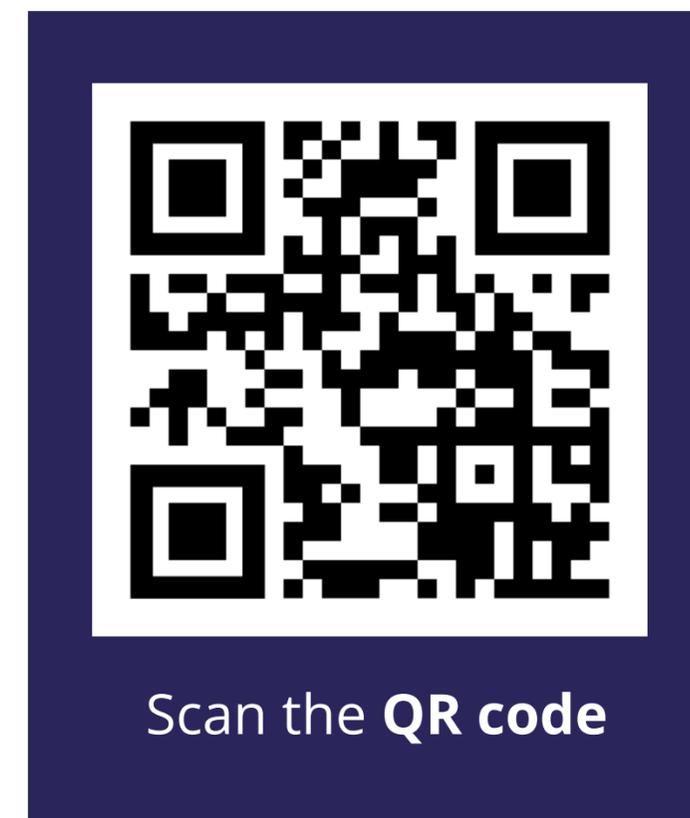
CLIMATE PACT ACTIVITIES

EUCAA Deep Dive

Next, on 12 March, we invite you to join a follow-on deep dive session ***ABC of EU climate policy: inside policymaking.***

A real EU case study will be presented to illustrate how policy is made while guiding participants through the perspectives and interests of different stakeholders.

 **Don't miss your chance and register today**



CLIMATE PACT ACTIVITIES

★ Making an ImPact Campaign

Discover new inspiring stories from the Climate Pact community and celebrate everyday climate action across Europe.

👉 **Read the latest stories:** [Making an ImPact](#)



CLIMATE PACT ACTIVITIES

Visit the Climate Pact website to:

Build your climate knowledge with the EU Climate Action Academy's resources

-  Connect with Climate Pact Ambassadors, Partners and Country Coordinators
-  Get inspired by our Making an ImPact stories
-  Check out our tools for citizen engagement
-  Discover Climate Pact satellite events near you
-  Subscribe to the newsletter!



Scan the **QR code**



**EUROPEAN
CLIMATE
PACT**

ADDITIONAL RESOURCES

Additional Climate Pact resources
and tools related to climate policy

#MyWorldOurPlanet

#EUClimatePact

EU
climate action
academy

CLIMATE POLICY EXPLORER

Climate Policy Explorer provides data available to policy-makers and everybody interested in climate policies across the world.

The dashboard allows for a sector by sector insights and country-by-country data visualisation. The tool helps identify success stories to ultimately design better policies by exploring the effectiveness of climate policies.

Author: Potsdam-Institute for Climate Impact Research

 [Download](#)



CLIMATE POLICY RADAR

Open, credible database including AI powered tools to support informed climate, nature and development action.

The database hosts more than 30.000 climate documents, including national climate laws, policies and UN submissions.

Find Climate Policy Radar database [here](#).

